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TAGS: CVIS. CI. SREF:

SUBJ: PAROLE OF CHILEAN DETAINEES AND REFUGEES

REF: (A) STATE 227514 (B) 227513

1. NUMBER OF CASES RECEIVED FROM ICEM AND BEING PROCESSED IS AS FOLLOWS:

A. TOTAL CASES TO DATE 141
B. INACTIVE CASES 66
C. ACTIVE CASES 75

ACTIVE CASE SUBTOTALS ARE AS FOLLOWS: REMAINING TO BE INTERVIEWED 36; INTERVIEWED AND AWAITING CLEARANCES 29; COMPLETED AND FORWARDED TO DEPT/INS FOR PAROLE DECISION 10.

2. INACTIVE CASE SUBTOTALS ARE AS FOLLOWS: APPLICATION WITHDRAWN BY APPLICANT 13; APPLICANT'S EXILE DECREE CANCELLED BY GOC 4; APPLICANT DEPARTED CHILE FOR THIRD COUNTRY 32; APPLICANT HAS BEEN DENIED PER/INA 14; APPLICANT RELEASED FROM DETENTION 3. THE FOURTEEN APPLICANTS LISTED AS DENIALS WERE DENIED PER SECTION 212(A) LIMITED OFFICIAL USE

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(28) FOR REASONS AS FOLLOWS: ONE WAS ADMITTED COMMUNIST PARTY

MEMBER; THIRTEEN EITHER ADMITTED OR SECURITY CHECKS REVEALED THEM TO HAVE BEEN MIR PARTY MEMBERS OR TO HAVE HAD MIR PARTY AFFILIATIONS; OR AFFILIATIONS WITH OTHER TERRORIST ORGANIZATIONS HERE IN CHILE.

- 3. 36 APPLICANTS HAVE NOT BEEN INTERVIEWED FOR FOLLOWING REASONS: FOUR HAVE HAD NEW OR ADDITIONAL CHARGES LODGED AGAINST THEM AND ARE BEING JUDICIALLY PROCESSED BY GOC WHICH SUSPENDS THEIR EXILE DECREES OR PETITIONS FOR DECREES. SIX ARE DETAINED AT FOUR DIFFERENT LOCATIONS SUFFICIENTLY DISTANT FROM SANTIAGO TO REQUIRE TWO OR MORE DAYS TRAVEL. WE HAVE DELAYED SCHEDULING INTERVIEWS OF THESE FOR REASONS OF PRACTICALITY. SIX ARE DETAINED AT FOUR DIFFERENT LOCATIONS, EACH WITHIN ONE DAYS TRAVEL BUT WIDELY SEPARATED. WE WILL SCHEDULE THESE FOR INTERVIEW AS SOON AS PRACTICAL. THE REMAINING TWENTY CASES WERE RECEIVED WITHIN PAST TWO WEEKS (SIXTEEN WITHIN PAST THREE DAYS). ALL WILL BE INTERVIEWED ASAP.
- 4. REGARDING 29 CASES IN WHICH THE APPLICANT HAS BEEN INTERVIEWED AND WE ARE AWAITING CLEARANCES; CASES WERE RECEIVED FROM ICEM ON DATES AS FOLLOWS: JULY 31 ONE CASE (AWAITING POLICE CLARIFICATION OF PRIOR ARREST); AUGUTST 12 EIGHT CASES; AUG 18 THIRTEEN CASES; AUGUST 28 FOUR CASES, SEPT 11 THREE CASES. ALTHOUGH NOT ALWAYS TRUE DURING EARLY WEEKS OF PROGRAM, REQUESTS FOR SECURITY CHECKS ARE NOW FORWARDED TO EMBASSY WITHIN ONE OR TWO DAYS FOLLOWING RECEIPT OF CASE FROM ICEM. INSIDE EMBASSY CHECKS ARE RETURNED WITHIN SEVEN TO TEN DAYS BUT WE ARE EXPERIENCING DELAYS OF UP TO SIX WEEKS ON OUTSIDE CHECKS. EMBASSY HAS RECEIVED ASSURANCES FROM LOCAL SECURITY AGENCIES THAT CHECKS WILL BE EXPEDITED IN FUTURE.
- 5. DURING THE FIRST FOUR WEEKS OF OUR PARTICIPATION IN THIS PROGRAM, ENDING AUG 1, WE RECEIVED 57 NAMES FROM ICEM. DURING SECOND FOUR WEEK PERIOD ENDING AUG 29, WE RECEIVED 60 CASES. DURING THIRD FOUR WEEK PERIOD ENDING SEPT 26, WE RECEIVED 24 CASES.
- 6. WITH EXCEPTION OF ONE CASE IN WHICH WE ARE AWAITING COURT RECORDS ON A PRIOR CONVICTION, THE "OLDEST" CASES WE ARE PROCESSING WERE RECEIVED ON OR AFTER AUG 12. ALL 67 CASES RECEIVED PRIOR LIMITED OFFICIAL USE

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TO THAT DATE ARE NOW EITHER INACTIVE FOR REASONS STATED IN PARA 2 OR HAVE BEEN COMPLETED AND FORWARDED FOR DEPT/INS DECISION.

7. WHY HAS USG PARTICIPATION IN PROGRAM DEVELOPED SO SLOWLY? SUBMIT "DEVELOPED SLOWLY" IN IMPROPER PHRASE WHEN APPLIED TO TOTAL PROGRAM. IN PAST EIGHT OR NINE WEEKS SINCE RECEIVING FIRST CASES LATE JULY, WE HAVE ACCEPTED FOR PROCESSING AVERAGE 15 TO 17 CASES PER WEEK. WE ARE INFORMED BY ICEMTHAT DURING THE

PAST TWO MONTHS CASES HAVE BEEN REFERRED TO US AT MUCH HIGHER RATE THAN ANY OTHER COUNTRY PRESENTLY INVOLVED IN DETAINEE RESTTLEMENT. THE PART OF OUR PROGRAM WHICH HAS DEVELOPED SLOWLY FOR REASONS STATED ABOVE IS COMPLETION AND REFERRAL OF CASES FOR DEPT/INS DECISION.

- 8. ALSO SLOW IN DEVELOPING IS INTEREST IN USG PROGRAM ON PART OF DETAINEES. WE HAVE ENCOUNTERED VERY FEW WHO EXPRESS A SPECIFIC DESIRE TO GO TO THE UNITED STATES. MOST HAVE NEVER BEEN THERE, KNOW LITTLE OR NOTHING OF OUR COUNTRY, ITS PEOPLE OR ITS POLITICS, IN FACT MANY OF THEM SEEM SLIGHTLY BAFFLED WHEN WE APPEAR TO INTERVIEW THEM, OBVIOUSLY INDICATING THEIR NAMES WERE REFERRED TO US WITHOUT THEIR KNOWLEDGE.
- 9. ICEM RECEIVES NAMES OF DETAINEES INTERESTED IN PAROLE PROGRAMS FROM SEVERAL SOURCES INCLUDING: DETAINEES OR THEIR FAMILIES; GOC THROUGH AGREEMENT TO FURNISH ICEM NAMES OF DETAINEES ISSUED EXILE DECREES OR COMMUTATIONS OF SENTENCE TO EXILE; (PROPAZ) PEACE COMMITTEE, A LEADING LOCAL REFUGEE RELIEF/LEGAL AID AGENCY; VARIOUS OTHER LOCAL AND INTERNATIONAL ORGANIZATIONS SUCH AS RED CROSS; AND THE EMBASSY ON U.S. AND LOCAL INTEREST CASES. "INFORMATION SHEETS" ON THE DETAINEES ARE PREPARED BY ICEM AND DISTRIBUTED TO THE REPRESENTATIVES OF ONE OR MORE COUNTRIES PARTICIPATING IN THE PROGRAM BUT NOT NECESSARILY COUNTRIES SELECTED BY THE DETAINEE. SPECIFIC CASES WE HAVE REQUESTED AND ALL OTHER CASES WITHIN OUR PRESENT CRITERIA ARE REFERRED TO US.
- 10. AS NOTED IN PARA #5, DURING PAST MONTH WE HAVE RECEIVED ONLY 24 CASES FROM ICEM. THEY ESTIMATE REFERRAL OF CASES TO US WILL CONTINUE FOR NEXT SEVERAL WEEKS AT RATE OF FIVE TO TEN PER WEEK, AT MOST. THE GROUP OF APPROXIMATELY 100 NAMES WHICH WE RECEIVED DURING FIRST FEW WEEKS OF OUR PARTICIPATION HERE WERE FROM A POOL OF ABOUT 150-200 APPLICANTS WHICH ICEM HAD DEVELOPED LIMITED OFFICIAL USE

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OVER A PERIOD OF SEVERAL MONTHS PRIOR TO OUR ENTRY INTO PROGRAM. THAT POOL IS NOW EXHAUSTED.

- 11. WITH REGARD TO ADVISABILITY OF WORKING OUTSIDE OF ICEM: AS STATED DURING TELCON 9-24, I RECOMMEND SERVICE OPPOSE FOR FOLLOWING REASONS: IT WOULD MAKE IT NECESSARY FOR US TO INVOLVE OURSELVES IN PROCURING DOCUMENTS AND MEDICAL EXAMS; IT WOULD PROBABLY INVOLVE OUR HAVING TO DEAL DIRECTLY WITH GOC IN ASSISTING APPLICATIONS IN OBTAINING EXILE DECREES OR COMMUTATIONS OF SENTENCE; WE COULD EVENTUALLY HAVE TO GO TO ICEM TO PROVIDE TRANSPORTATION FOR APPLICANTS AND THEIR FAMILIES UNLESS WE AGREE TO STAND COST.
- 12. REGARDING PROBABILITY OF REACHING 300 APPROVED APPLICANTS; IF WE PLAN TO REACH ANYWHERE NEAR 300 APPROVED APPLICANTS WE WILL HAVE TO RESIGN OURSELVES TO THE FACT THAT IS IS GOING TO TAKE

SEVERAL MORE MONTHS OR A YEAR OR LONGER.

- 13. REGARDING REFTEL A PARA #2(D); WE HAVE DENIED NO APPLICANTS UTILIZING CONVICTION BY GOC AS GROUNDS FOR DENIAL. HOWEVER, IN CASES INVOLVING CONVICTED APPLICANTS, ALTHOUGH THE APPLICANNTS NATURALLY AND INVARIABLY DENY GUILT, WE DO NOT PLAN TO TOTALLY DISREGARD AS POLITICALLY MOTIVATED, CONVICTIONS BY GOC, ESPECIALLY CONVICTIONS INVOLVING VIOLENCE OR PARA-MILITARY ACTIVITIES.
- 14. REGARDING REFTEL A, PARA #5 LOCAL MEDIA HAS SHOWN LITTLE INTEREST OTHER THAN TO REPORT OUR ENTRY INTO THE PROGRAM. PROSPECTIVE PAROLEES HAVE SHOWN VERY LITTLE SPECIFIC INTEREST IN U.S. PAROLE EFFORTS. GOC HAS BEEN TOTALLY CO-OPERATIVE WITH REGARD TO ALLOWING US ACCESS TO DETAINEES.
- 15. REGARDING REFTEL B, PARA #6 RECOMMEND THE SERVICE OPPOSE SUGGESTION TO WITHOLD FINAL PAROLE DECISION UNTIL LARGE NUMBER OF APPLICANTS PROCESSED. AS PROGRAM PROGRESSES AND OTHER COUNTRIES PROCESS AND ACCEPT APPLICANTS WE EXPECT LEVEL OF ACCEPTABILITY OF APPLICANTS TO DECLINE. POPPER

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